

Boulder County Sheriff's Office



**Annual Report
2015**

Mission Statement

We provide the citizens of Boulder County with effective and efficient public safety services. We deliver these services with character, competence, and open communication.

We deliver these services with character, competence and open communication.

VALUES

We value human life . . .

We expect employees to perform their jobs in a manner which emphasizes the protection of life and minimizes the risk of unnecessary injury or death to any person.

We value the principles of the constitutions of the United States and the State of Colorado

We value the system of laws which governs us . . .

We respect the dignity and rights of the individual. We are governed by a set of laws, not men; as such, we value the system of laws of the United States, the State of Colorado, and the County of Boulder. We recognize that our role as a member of the Executive Branch of government is to uphold the Constitution and laws.

We value the communities we serve . . .

We believe that the purpose of our organizational existence is to serve our communities. We must be open and responsive to changing conditions and needs, and recognize and respect diversity. We believe it is our responsibility to keep the peace not only by enforcing the law, but also by working with communities to reduce problems by identifying and addressing causes. We believe that community and problem oriented policing is an ongoing process, and not a program with a beginning and an end.

We value the person . . .

We value the diversity of the individual, which stems from differences in race, age, sex, religion, sexual orientation, handicap, or socio-economic status. We will treat all individuals with courtesy, respect, and dignity.

We value organizational excellence . . .

We value a working environment in which individuals working as a team strive for superior professional performance focused towards achieving the organizational mission and goals.

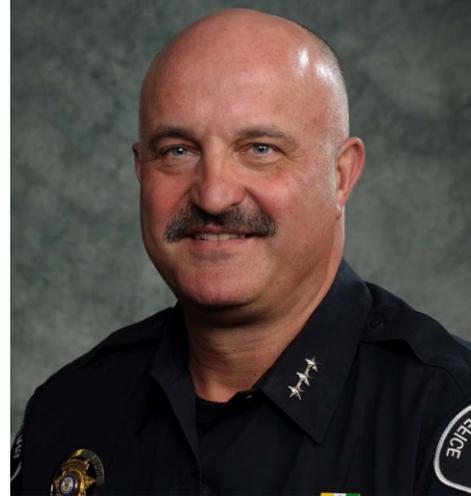
We value the strength of personal character in our employees . . .

We value open and honest communicators who display high moral and ethical conduct, integrity, adaptability, and sound judgment. We believe each employee must be a leader in the department and community. We expect employees to be result-oriented problem solvers who are responsible and accountable.

Sheriff

Joe Pelle

2015 was a great year in regard to a lack of major or catastrophic events, and a pretty smooth year operationally. We continue to struggle with a very overcrowded jail, and an abundance of individuals in our custody with mental health needs. Our 30 year old jail now holds double the number of people it was designed to hold when it was built. A daily population of nearly 500 inmates is complicated by the fact that on any given day about 150 of them have a serious mental illness. The only reason we continue to be successful is because of a very dedicated staff, who constantly find a way to make things work. The boarding of inmates in other counties has now become common-place, and as of this writing over 45 inmates are being held in other counties. The Board of County Commissioners has enlisted the assistance of consulting firms to look at crowding, future needs, and staffing issues. I am sincerely hoping for a plan to start alleviating some of these issues by years end.



We implemented a couple of new innovations in 2015 that were intended to improve our communications ability, both with the community and with our public safety partners.



We purchased new dual-band, (800 Mhz and VHF) mobile and portable programmable radios that allow us to have interoperable radio communications with a wide range of mutual aid agencies throughout the state. Part computer, part radio, these units are remarkable technology. They were purchased through a ten year lease-purchase arrangement with Motorola. They will greatly enhance our ability to coordinate large scale and multi-jurisdictional events by allowing us to communicate directly with neighboring first responders, and visa-versa.

We also brought a “Department Communications Specialist” on board. This is a civilian position whose focus is on communicating with the public in an on-going fashion using social media. The old model of communicating through media releases and press conferences no longer fits our modern world of instant communication and updates. We were falling behind, and recognized the need to not only catch up, but to try and get ahead of public information. We’ve had some incredibly positive results. The stories include everything from a

wildly popular Utube of a baby owl in the road, to a touching story of a deputy shoveling the driveway of an elderly couple in Lyons. It allows us to send out positive messaging and stories without depending on the media to do it for us.

2015 was also the beginning of my final term as sheriff. Transition planning is well underway as we will see several major retirement waves of senior employees in the next year. As a result many opportunities to establish the new leadership of the sheriff's office will become available. My hope in this final term is to develop a plan that everyone can agree on to alleviate the chronic jail crowding issues, and to firmly establish the future leadership of this agency.

Sheriff Joe Pelle



Under Sheriff

Tom Shomaker

The Undersheriff is appointed by the Sheriff and is responsible for the general operations of the department, specifically, the Sheriff's Office budget, Internal Affairs, policy development and maintenance and Human Resources. In the absence of the Sheriff, the Undersheriff assumes the authority of the Sheriff and acts on his behalf in all matters requiring the exercise of such statutory authority.



Sheriff's Office Budgets for 2014-15

	2014	2015
Administration	\$1,477,300	\$1,494,714
OEM	\$457,496	\$501,045
Emergency Services	\$355,200	\$362,493
Fire Suppression	\$358,965	\$474,511
Jail	\$11,742,151	\$12,342,505
Booking Fees	\$156,604	\$209,391
Operations	\$8,207,221	\$8,391,564
Contract Law Enforcement	\$1,792,561	\$1,993,604
Fleet Maintenance	\$337,006	\$378,780
Support Services	\$1,140,515	\$1,395,157
Communications Center	\$2,610,210	\$2,831,121
Total	\$28,635,229	\$30,374,885

Administration

The Sheriff has established an overarching organizational philosophy based on the tenets of strong character and open communication that stresses cooperation amongst employees within the Sheriff's Office and with other entities of the criminal justice system. Jail population issues, public safety events, criminal activity and community quality of life issues are of high priority and are dealt with accordingly. The Sheriff is assisted in the complex administration of all operational aspects of the Sheriff's Office by an Administrative Assistant and a Command Staff, comprised of the Undersheriff and three Division Chiefs.

While the duties related to the keeping and preserving of the peace in the county, enforcing provisions of county ordinances, coordinating emergency and rescue services, and operating the county jail, are shared throughout the Office, the Sheriff — as chief administrator and elected official — is ultimately responsible for the administration and development of the many faceted resources needed to deliver these public safety services.

The mission of the Administration Division of the Boulder County Sheriff's Office is to provide support to the Sheriff and all other operational aspects of the sheriff's office by ensuring that the human resources, budget management, and policy development and maintenance functions are professionally administered with competence in an effective and efficient manner.

Legal Advisor

Dea Wheeler is assigned by the Boulder County Attorney to be the on-site legal advisor to the Boulder County Sheriff's Office. She provides general legal counsel to the office leadership. Her duties include:

- ❖ Representing the Sheriff's Office in litigation and working with Risk Management on cases covered by Boulder County's self-insurance program;
- ❖ Negotiating, preparing and reviewing legal documents, intergovernmental agreements, memoranda of understanding, contracts, resolutions and ordinances;
- ❖ Reviewing and editing office policies and procedures for compliance with state and federal law;
- ❖ Preparing and working to enact legislative changes to Colorado law;
- ❖ Representing the Sheriff's Office in records issues, including appearing in state and federal court when necessary;
- ❖ Assist the Civil Division with a variety of issues;
- ❖ Provides in-service legal training as needed;
- ❖ Other duties as assigned.



In 2015, Ms. Wheeler defended seven claims against the Sheriff's Office, 6 of which were brought by Boulder County Jail inmates. Dea provided over 30 legal trainings and presentations to the BCSO, the County Sheriffs of Colorado, the Colorado County Attorney's Association, the American Bar Association and other law enforcement agencies.

Internal Affairs

It is the policy of the Sheriff's Office to investigate complaints and allegations of misconduct made against Sheriff's employees in a timely manner, thoroughly and impartially, with the goal of reaching an appropriate resolution in every case. Allegations are categorized and assigned for investigation based on 1) the seriousness of the allegation, and 2) the potential for the dispensation of major discipline versus a milder form of corrective action.

Serious allegations are designated as IAs (Internal Affairs) investigations and are typically assigned to the IA specialist in the Administrative Section of the Sheriff's Office. Minor allegations, that are also not projected to be lengthy or particularly complex, are designated as SRs (Supervisory Reviews) and are typically assigned to the affected employee's direct supervisor for investigation and resolution. The discipline meted out in these minor cases most often involves coaching, counseling, retraining and/or an official reprimand. Serious disciplinary action can take many forms but typically involves a letter of reprimand, suspension without pay or termination of employment.

In 2015, there were a total of 38 complaints filed and investigated. Out of 38 complaints 15 were IA investigations, the remainder were SRs. The charts below provide information on the breakdown of complaints by division, the nature of the allegations, the dispositions, and the nature of the disciplinary action, if applicable.

2015 Supervisory Review (SR) and Internal Affairs (IA) Division Totals

JAIL		OPERATIONS		SUPPORT SERVICES	
Substantiated	9	Substantiated	8	Substantiated	1
Exonerated	0	Exonerated	2	Exonerated	0
Unfounded	3	Unfounded	12	Unfounded	0
Inconclusive	1	Inconclusive	2	Inconclusive	0
Ongoing Investigation	0	Ongoing Investigation	0	Ongoing Investigation	0
Total	13	Total	24	Total	1

2015 Disposition Totals

Substantiated	18
Exonerated	2
Unfounded	15
Inconclusive	3
Ongoing Investigation	0
Total	38

2015 Supervisory Review (SR) and Internal Affairs (IA) Division Totals

Division	SR/IA	Case Number	Reported Policy Violation	Complaint Received	Investigation Completed	Disposition	Discipline
JAIL	IA	15-1	Code of conduct violation. On duty conduct violation, relationships with inmates or arrestees.	12/31/14	1/28/15	Substantiated	Suspended without pay for one day. Suspended from special duty instruction for a minimum period of six months.
JAIL	IA	15-2	Code of conduct violation. General conduct violation, abusive behavior.	1/15/15	1/29/15	Unfounded	None.
JAIL	SR	15-3	Code of conduct violation. On duty conduct, reporting for duty violation.	2/11/15	2/23/15	Substantiated	Letter of Reprimand.
OPS	IA	15-4	Code of conduct violation. On duty conduct, reporting for duty violation.	2/25/15	3/3/15	Substantiated	Employee terminated.
OPS	SR	15-5	Code of conduct violation. On duty conduct, relationship with the public violation.	3/2/15	3/16/15	Unfounded	None.
OPS	SR	15-6	Code of conduct violation. On duty conduct, driving that reflected poorly upon the department.	3/5/15	4/7/15	Unfounded	None.
JAIL	SR	15-7	Code of conduct violation. On duty conduct, work crew supervision.	3/16/15	3/27/15	Inconclusive	None.
OPS	IA	15-8	Code of conduct violation. On duty conduct, relationship with the public violation.	2/5/15	4/21/15	Substantiated	Counseled.
OPS	IA	15-9	Code of conduct violation. Abuse of law enforcement powers.	4/1/15	4/21/15	Unfounded	None.
OPS	SR	15-10	Code of conduct violation. On duty conduct, relationship with the public violation.	3/26/15	5/11/15	Unfounded	None.
OPS	SR	15-11	Code of conduct violation. On duty conduct, relationship with the public violation.	3/25/15	4/21/15	Unfounded	None.

OPS	SR	15-12	Code of conduct violation. General conduct violation.	4/10/15	4/15/15	Unfounded	None.
OPS	SR	15-13	Code of conduct violation. On duty conduct, relationship with the public violation.	4/17/15	5/2/15	Unfounded	None.
OPS	SR	15-14	Code of conduct violation. On duty conduct, relationship with the public violation.	5/4/15	5/20/15	Unfounded	None.
JAIL	SR	15-15	Code of conduct violation. On duty conduct, reporting for duty.	4/1/15	6/10/15	Substantiated	Letter of Reprimand.
JAIL	IA	15-16	Code of conduct violation. General conduct violation.	6/18/15	7/14/15	Substantiated	Letter of Reprimand.
JAIL	SR	15-17	Code of conduct violation. Abusive behavior, unbecoming conduct toward an employee.	4/3/15	6/2/15	Substantiated	Letter of Reprimand.
JAIL	IA	15-18	Code of conduct violation. On duty conduct, dereliction of duty.	4/13/15	6/29/15	Substantiated	Employee resigned.
OPS	IA	15-19	Code of conduct violation. General conduct violation.	7/3/15	9/11/15	Inconclusive	None.
OPS	IA	15-20	Code of conduct violation. General conduct violation.	6/30/15	8/5/15	Substantiated	Letter of Reprimand.
JAIL	SR	15-21	Code of conduct violation. On duty conduct, relationship with the public violation.	7/17/15	7/17/15	Unfounded	None.
Ops	SR	15-22	Violation of Boulder County Safety and Risk Management Policy XV, 6	7/22/15	8/24/15	Substantiated	Verbal reprimand documented in the employee's personnel file for the current year.
OPS	SR	15-23	Code of conduct violation. On duty conduct, reporting for duty violation.	7/28/15	8/10/15	Substantiated	Counseled.
OPS	SR	15-24	Code of conduct violation. On duty conduct, relationship with the public violation.	7/22/15	8/5/15	Inconclusive	None.
OPS	IA	15-25	Code of conduct violation. Abuse of law enforcement powers.	8/27/15	9/25/15	Exonerated	None.
OPS	SR	15-26	Code of conduct violation. On duty conduct, relationship with the public violation.	8/12/15	8/31/15	Unfounded	None.

OPS	IA	15-27	Code of conduct violation. On duty conduct, performance.	8/28/15	9/30/15	Substantiated	Letter of Reprimand. Review of Operations Procedures.
JAIL	IA	15-28	Code of conduct violation. Failure to obey laws.	9/4/15	9/14/15	Substantiated	The imposition of discipline was interrupted by an additional violation. Employee resigned.
OPS	SR	15-29	Code of conduct violation. On duty conduct, relationship with the public violation.	9/4/15	11/15/15	Unfounded	None.
JAIL	IA	15-30	Code of conduct violation. On duty conduct, performance.	9/24/15	10/16/15	Substantiated	Employee resigned.
OPS	SR	15-31	Code of conduct violation. On duty conduct, relationship with the public violation.	10/6/15	4/4/16	Exonerated	None.
OPS	IA	15-32	Code of conduct violation. On duty conduct, relationship with the public violation.	10/19/15	10/23/15	Unfounded	None.
OPS	SR	15-33	Code of conduct violation. On duty conduct, relationship with the public violation.	10/20/15	11/12/15	Unfounded	None.
SSVCS	SR	15-34	Code of conduct violation. On duty conduct, relationship with the public violation.	9/21/15	10/29/15	Substantiated	Verbal reprimand documented in the employee's personnel file for the current year.
OPS	SR	15-35	Violation of policy 514 Conductive Energy Devices policy. Prohibited use of a CED.	10/3/15	11/19/15	Substantiated	Letter of Reprimand.
JAIL	SR	15-36	Code of conduct violation. On duty conduct, relationship with the public violation.	11/10/15	11/30/15	Unfounded	None.
OPS	SR	15-37	Violation of policy 302 Salary and Compensation Plan, timekeeping violation.	10/14/15	4/4/16	Substantiated	Occurrence documented in the employee's personnel file, deduction of 4.5 hours of comp time from accrued balance
JAIL	IA	15-38	Code of conduct violation. On duty conduct, performance.	12/4/15	12/31/15	Substantiated	One day suspension without pay.

Annual Awards Banquet

The 2015 Awards Banquet and Ceremony marked the 25th anniversary of celebrating and honoring excellence in the provision of public safety services. Distinguished service or noteworthy actions that contributed to the fulfillment of the Boulder County Sheriff's Office mission or values were formally recognized.

Six non-employees received recognition for their actions. Their contributions were wide-ranging: assisting a struggling family, providing air support for search and rescue operations, educating our staff on cyclists' rights and safety, assisting with range training, and opening a dialogue that resulted in a new multi-agency collaboration, a Rescue Task Force. One Colorado State Patrol trooper received a Sheriff's Commendation in recognition of his outstanding support of the Sheriff's Office.

2015 was the inaugural year of the Pat Hoffman Award, established to honor those that serve with the dedication, passion and ethics of the award's name sake. Pat's volunteer service spanned nearly 30 years, she was one of the original victim advocates for the Sheriff's Office. She helped set the high standards of the Victim Advocate program, and shaped the program through mentoring and training.

The dedicated service of 10 volunteers including a reserve deputy, and two cadets was recognized. Volunteers help by providing direct service to community members, instructors for inmate programs, assisting Sheriff's Office staff with training, promotion processes, and deputy direct support. Marc Bekoff's volunteer excellence was honored with the award of Volunteer of the Year. For the last 15 years or so, the Boulder County Jail has had the incredible good fortune of having Marc Bekoff, PhD as a volunteer inmate instructor. Dr. Bekoff is an ambassador for Jane Goodall's Roots and Shoots program which emphasizes the capacity of compassion that animals have for one another, and aims to teach individuals to protect their habitats as well as promoting compassion, empathy, coexistence and peace.

Reserve deputies support the Sheriff's Office operation in many areas such as staffing the Jail, providing court security, serving civil papers, working evictions, acting as a deputy cover car, SWAT mission support, training, as well as providing security for many special events in Boulder County including CU games, National Night Out, parades and much, much more. Reserve deputies serve without compensation. Two cadets served 500 hours during 2015, a significant achievement worthy of recognition and celebration.

A K9 Service Recognition Award was conferred to K9 Ned and Deputy Mitch Rosebrough. K9 Ned retired at the age of twelve years after serving for seven years with the Sheriff's Office, four of those with Deputy Rosebrough. After 400 deployments, and many successful tracks, Ned is now a house dog in the Rosebrough family home.

The exceptional work of staff teams that created noteworthy results was also recognized. Team members worked together on public safety incidents as well as projects that required long range planning and oversight. Some of the long term projects included completing major communications projects to enhance the reliability of deputy radio communications, planning and implementing a new crime statistics reporting system, and the training of new patrol

deputies. On two separate occasions, the exceptional collaborative efforts of two teams were crucial in the saving of human life.

Employees also received recognition at the awards banquet. Formal recognition was bestowed upon eighty three employees for individual or group efforts that embodied the Sheriff’s Office mission and values. Individual actions ranged from distinguishing service in a single situation to meritorious service over many years. The award recipients exhibited admirable traits such as heroism, wisdom, and creativity, their commitment and passion for public service is apparent in their esteemed service.

- ❖ Silver Star - 1
- ❖ Bronze Star - 3
- ❖ Life Saving - 10
- ❖ Meritorious Service - 13
- ❖ Teamwork Excellence Award - 5 teams, comprised of 48 individuals
- ❖ Sheriff’s Commendation, Employees – 27
- ❖ Operations Deputy of the Year - 1
- ❖ Jail Deputy of the Year – 1
- ❖ Support Services Employee of the Year – 1
- ❖ Non-Commissioned Employee of the Year - 1
- ❖ K9 Service Recognition - 1
- ❖ Cadet 500 Hour Award - 2
- ❖ Reserve Deputy of the Year/Roy & Goldie Fling Award – 1
- ❖ Pat Hofman Award -1
- ❖ Volunteer of the Year Award - 1
- ❖ Volunteer Excellence Award - 5
- ❖ Sheriff’s Commendation, Non-employees - 6

Concealed Handgun Permit (CCW)

Current/Active permit holders on 12/31/2015	6,716
Applications since January 1, 2015	1042
Permits issued for 2015 in total	902
Permits denied for 2015 in total	7
Permits revoked for 2015 in total	19
Temporary-Emergency Permits	
Issued for 2015 in total	1

Reason(s) for denial(s):

- A - Arrest record; – **1**
- D – Discretionary; - **1**
- R – Residency; – **1**
- RO - Restraining order; – **4**
- M - Mental illness or addiction; - **0**
- MJ – Medical marijuana user; - **0**

Reason(s) for revocation(s):

- A - Arrest record; - **2**
- D – Discretionary; - **0**
- R – Residency; - **0**
- RO - Restraining order; - **13**
- M - Mental illness or addiction; - **2**
- MJ – Medical marijuana user; – **2**

Fleet

Total number of vehicles – **125**

of Cars – **35**

of SUV – **50**

of Trucks – **24**

of Vans – **16**

Total Miles Traveled – **1,950,186**

Total Fuel Used in Gallons – **129,866**

Average Miles Per Gallon – **15.01**



Boulder County Jail

Division Chief Bruce Haas

Mission Statement and Values

The Boulder County Sheriff's Office, Jail Division adheres to the Mission Statement of the Sheriff's Office in addition to a Jail Division Mission Statement. We support the communities that we serve, and value the public, inmates, family, friends, professionals and community partners, by maintaining the confidence that the public has placed upon us. We support the strength of personal character in our employees. We believe that a unified leadership will provide clarity and consistency for our staff by collaboration with all levels of management. The Boulder County Jail will provide a safe environment for all within the facility and the greater community. We will deliver inmates services and programs with high regard for fairness, respect and dignity of the individual aimed at successful community re-entry.



Jail Division

2015 Challenges

The growth of offenders with mental health issues and a substantial increase in the jail female population has had a significant impact on the Jail Division and continues to be in the forefront of jail operations in 2015. The challenges of managing an inmate population with increased levels of dysfunction and volatility has necessitated restructuring the Jail housing units in a manner which will provide greater capacity to address this population. The housing changes have resulted in the reduction of some jail programs, to place greater focus on managing the mentally ill. In 2015, the Jail began inmate boarding at other jails within Colorado on a consistent basis for the first time in the history of the jail while located on Airport Rd.

The Boulder County Sheriff's Office, Jail Division, Organizational Structure consists of one Jail Division Chief (Jeff Goetz) who manages four Commanders supervising various components of the Jail Division operations. Commander Ron Kaundart serves as the Administrative Commander and oversees the Jail Administration, Training, Medical Services, Maintenance Unit, Warrants and Extraditions. Commander (Tim Oliveira) oversees the jail Food Services Unit, Alternative Sentencing programs, Classification team, Jail Programs, and Policy and Procedure maintenance. Commander (Geno Martinez) oversees the Dayshift operations teams and the Jail Court/Transport unit. Commander (Lydia Mitchell) oversees the Evening shift operations teams. Four teams who work twelve-hour shifts manage the Jail Operations. The Dayshift teams consist of two Sergeants and twenty deputies. The Night teams consist of two Sergeants and sixteen deputies.

Annual Jail Budget: 2015 was \$13,042,929

The year 2015 saw a change in our population data. Our Average Daily Population decreased from 484 inmates per day from 2014 to 467. Our new bookings decreased from 8745 to 8566 in 2015. Our data indicates, even though we have dropped in new bookings and our ADP has decreased, our inmates are staying longer before their cases are getting resolved. This can be attributed to inmates not able to bond as easily, as well as, their cases taking longer to get through the Justice System.

- Total number of Booked: **8566**
- Average Booked per month: **714**
- Non-Citizen's Booked: **549**
- Average Daily Population: **467**
- Average Length of Stay: **20**

The Boulder County Jail Reception and Administration

This area is staffed by one Administrative LET supervisor, one LET II, and one Booking LET. Reception handles all incoming visitors to the facility - both professional and personal. Another primary area of responsibility is management of the inventory of office supplies and business equipment (faxes, copiers, and printers), as well as calls for maintenance and repair. Mail and packages are sorted and distributed by reception.

In 2015, reception handled:

- **11,686** Professional visitors;
- **4,191** Public visitors (of inmates);
- **24,796** Pieces of Incoming mail;
- **1,845** Incoming packages;
- **26,303** Pieces of outgoing mail;
- **834** Out of jurisdiction bonds.

The Warrants and Extraditions Unit

This unit enters all felony, and domestic violence warrants for the County, Lyons, and Superior in the Tiburon data system and into NCIC. This unit also monitors warrants for inmates in custody and assures that all Sheriff's Office warrants are managed correctly. Extraditions are managed through this division as well. Coordination with the District Attorney's Office, North West Shuttle services (NWS), outside agencies, and officer's assigned extraditions, are made with our Warrants and Extradition unit. Additional duties are performed by this unit in managing Correctional offender data who reside in the community, entering data for inmates

who are foreign born, purging miscellaneous data from the booking files before going over to Records, posting the released inmate checks onto the bank positive pay system and putting these checks into Quicken. The warrants office has also taken on the DOC and Parole billing for reimbursement for DOC offenders housed in our jail.

- New warrants received: **5,126**
- Total resolved: **5,255**
- Extraditions completed: **35**
 - By Air: **15**
 - Cost by Air: **\$29,350**
 - By Ground: **15**
 - Cost by Ground: **\$15,888**
 - By NWS: **5**
 - NWS Savings: **\$5,390**
 - Total Cost Air/Ground: **\$45,238**

Work Release program

(Supervised by Deputy Leah Cavin) allows an inmate to continue working while satisfying a jail sentence. The offender pays a weekly fee for living in the jail or a community treatment center. They must report to the jail or treatment center after work and remain there, unless excused by jail or treatment center staff to attend programs, etc. Most offenders who are on the Work Release program are sentenced directly from the courts. Work Release collected a total of \$238,066.49 in fees for the year of 2015. There was a refund of \$1,800.15 for this year. The Total Work Release deposit was \$236,266.29



- The Total Active Clients: **1,577**
- Total Sentence Completions: **504**
- Successful Completions: **360 (71%)**
- Average Daily Population: **90**
 - By Location Jail-**47**, BCTC-**15**, LCTC-**28**

The Day Reporting program

(Supervised by Deputy Laura Rainguet) is a non-residential jail sentence which allows participants to stay at home, as long as they meet all of the Day Reporting Center selection criteria. The DRC includes monitoring, treatment, employment and daily contact. Participants must submit written itineraries on a daily and weekly basis. They must pay their own fees on a weekly basis. This program is designed to provide close supervision, case management, and treatment in a manner that keeps offenders employed and be less costly to the community. Work Release inmates are often transitioned into this program prior to the completion of their sentence.



In 2015:

- Total Active Clients: **766**
- Total Sentence Completions: **301**
- Successful Completions: **236 (78%)**
- Average Daily Population: **37**

The Home Detention program

For Home Detention: Corrections Program Coordinator Carol Zamora provides for the offender to remain confined in their home or other approved residence. They are allowed to leave their residence for employment, therapy and medical treatment. The clients must adhere to a strict schedule and are randomly tested in their home for drugs and alcohol use. The program's supervisors use electronic bracelets worn by the clients to ensure schedule compliance and to detect any unauthorized activity. These offenders are sentenced to this program directly by the court.



In 2015:

- Total active clients: **564**
- Total Successful Completions: **327**
- Successful Completions: **262 (98%)**
- Average Daily Population: **23**

The Work Crew program

For Work Crew: Corrections Program Coordinator Carol Zamora supervises this program as well. The Work Crew program is designed to allow those inmates serving a sentence to complete the sentence on weekends or weekdays by working under the supervision of Crew Boss personnel. Offenders report to the Jail's Alternative Sentencing Building and will spend most of the day performing specific tasks assigned to them by the Crew Bosses at locations within the county. Inmates are not housed overnight in the Jail on this program. Offenders in this program report to the Jail at 6:30 am and are released at the end of the each day around 4:00 pm. These offenders are sentenced directly from the court. All offenders on this program must be pre-booked prior to the start of the Work Crew program.

In 2015:

- Total Active Clients: **764**
- Total Sentence Completions: **392**
- Successful Completions: (81%) **382**
- Average Daily Population: **6**

We also have our Community Worker program which consist of county sentenced inmates (male's and female's) who are able to work which go into the community under the supervision of Boulder County Sheriff's Office Crew Bosses and provide physical labor for various county and city entities.

Building C Compliance Deputies

(Deputy Ryan Scheller & Deputy Darrin Quilling)

The Compliance Deputies maintain and approve all Schedule Changes for inmates, Cover Alternative Sentencing positions as need for Work Release Supervisor, Day Reporting Supervisor, Home Detention Supervisor & Work Crew Supervisor (including Vacation and Sick Calls). Job includes, but not limited to the following:



- Ensure compliance with sober support attendance/Religious Services attendance verification.
- Work Release property inventory and disposal/donation for W/R busts or escapes.
- Complete and disseminate all Alternative Sentencing Programs escape paperwork.
- Maintain PBT's and Alcohol Testing equipment for the jail.
- Track Medicare paperwork given to incoming to Alternative Sentencing inmates.

- Move all Work Release starts into Alternative Sentencing.
- Assist deputy assigned to Building C by the Jail-Operations Team, including breaks.
- Inmate work- search checks, inmate locker searches, Home Detention call & checks, Work Release calls for change of location.
- Crew Boss site checks.
- Assist Alternative Sentencing Sergeant with Disciplinary Hearings on Program sanctions.
- Overall general compliance of all Alternative Sentencing Programs and assistance to all the Alternative Sentencing Supervisors in Building C.

Jail Crew Boss Unit

The Jail Crew Boss Unit is located in the Alternative Sentencing area of the Jail (Building C). It provides the opportunity for inmates to perform work in the community while serving their jail sentence. This includes inmates that are housed in a dormitory setting, as well as inmates who show up on various days of the week to participate in the program, but are not housed in the Jail's dormitory setting. There are two (2) dormitory modules, one for male work crew inmates and one for female work crew inmates. These inmates are supervised by seven (7) Jail Crew Bosses, while working on various community projects. This provides an inmate labor force for Boulder County Parks and Open Space, Boulder County Facilities (County Buildings & Grounds throughout the county, including the Jail Grounds), The City of Boulder, The Boulder County Fair, The Boulder County Homeless Shelter, The Boulder and Longmont Humane Societies, Sister Carmen's Center and too many other non-profits entities in the county to list. The Community Worker Program is also an intricate part and resource for the Boulder County Sheriff's Office during a natural disaster, such as floods and fires.

- Total Community Workers assigned in 2015: **4,135**
- Total Number of Community Worker Inmates Used in 2015: **2,103**
- Total Number of Inmates for Sister Carmen's & the Humane Society in 2015: **596**
- Total Hours of Inmate Labor for the County Fair in 2015: **236**
- Total of all Inmate hours worked in 2015: **6,248.27**

The Boulder County Jail Garden

The Boulder County Jail Community Worker Inmates also cultivate a very productive one acre organic garden each year. The Boulder County Jail Community Worker Inmates along with Master Gardeners and Self-Organized Volunteers to cultivate a very productive one acre Organic Garden each year. The Organic Garden provided the Jail's Food Service Vendor, Aramark, with an average of 12,000 to 14, 000 pounds of vegetables and fruit each year. In 2016 the projected year-end harvest should exceed all previous harvests (Projected to be over 20,000 pounds). The Jail Garden converted over to an all organic garden in the spring of 2015. Most years the garden produces more vegetable than the Jail's Vendor can handle. When this

happens the excess is given to nonprofit community resources and community food share programs in Boulder County.

The Colorado State University Extension Master Gardener Program provides the Jail Organic Garden with an average of 250 volunteer hours each year. On average we will have twelve (12) Master Gardeners who volunteer their time and expertise to the Jail's Organic Garden. The labor intense Organic Garden cultivation is done and maintained by the Jail's Sentenced Community Worker Inmates. The Master Gardeners work with the Community Worker Inmates to mentor, teach and guide them on how to plant, raise and cultivate produce. The therapy, learning and just plain attitude turnaround for some hard core inmates is second to none.

The Organic Garden is growing:

- 12 varieties of lettuce, 8 varieties of peppers
- 6 varieties of tomatoes (not to mention the grafting of a tomato & potato plant)
- 4 varieties of cabbage, 4 varieties of zucchini
- 3 varieties of beets, 3 varieties of carrots, 3 varieties of onions, 3 varieties of cucumbers
3 varieties of beans
- 1 variety of the following.....Broccoli, Kohlrabi, Brussels Sprouts, Garlic, Basil, Sage, Cilantro, Dill, Tomatillos, Peas, Potatoes, Radish, Strawberries, and the big one WATERMELONS!!

The Organic Garden has also started to plant flowers and working on a future harvest of fruit. The flowers are: Sunflower, Zinnia, Cosmo, Roses, Lavender, Sweet William, Geranium, Mint, Petunia, Calibracoa, Ageratum, Larkspur, and Morning Glory. The Fruit Trees are: Peach, Plum, Apple and Cherry.

Two Garden Cats have replaced "Sarge" and patrol the Organic Garden daily, keeping it rodent free. The future for the Organic Garden is going to be more than just a Vegetable Garden. It will also be moving into being more of a fruit, flower and vegetable garden. This is designed to help inmates obtain a knowledge base in gardening and hard work. This helps to transition inmates back into the community with a different and new outlook on life.

In 2015, the total pounds of produce grown: **13,297**

Boulder County Jail Programs

It is the philosophy of the Boulder County Jail to provide inmates with opportunities for development in areas such as personal and emotional growth as well as basic educational and transitional life skills aimed at successful reentry into the community. It is our hope that individuals will leave the Boulder County Jail in a better state than which they arrived.

All programs are purely voluntary in nature and are afforded to those who express a sincere and strong desire for self- improvement/growth. We currently offer psycho-educational programs in our Transition Program and in our Women's housing unit which focuses on the

successful reentry and re-integration into the community. The Transition Program was created as collaboration between the Boulder County Sheriff's Office and Criminal Justice Services with the hope of reducing recidivism. Individuals who chose to participate in this program are expected to attend classes daily and to complete homework and assignments on a regular basis.

We also offer GED preparation and in 2015 a total 102 inmates (male and female) took advantage of this program. In addition to this program we also have our Jail Based Behavioral Services (JBBS) program which assist inmates who struggle with Mental Illness and or Substance abuse issues as well as Traumatic Brain injury. In 2015, our JBBS staff members consisting of Mental Health Professionals and Case Management staff were able to service 115 inmates who met the criteria for this program.

Jail Transports

The Boulder County Jail Division's Transport team is comprised of one sergeant, fourteen deputies and two hourly deputies who are responsible for transporting inmates to criminal and civil court proceedings; medical appointments; mental health facilities; state facilities and other local facilities for various legal reasons. The unit is also responsible for transporting juveniles from their respective facilities to courts appearances on behalf of the Juvenile Justice System.

The courts and transport unit collaborates with Transports across Colorado (T.A.C.), a local government partnership, which coordinates to relay inmates across the state and out of state to jails and prisons. The unit also cooperates with the Northwest Shuttle, a multi-state agency program that transports inmates on warrants and other fugitive matters. The networking among the many agencies has saved on manpower hours, fuel savings, wear on vehicles and being able to avoid the cost of commercial extraditions on most transports.

- 1966 males were transported from other facilities for court proceedings
- 584 females were transported from other facilities for court proceedings
- 128 inmates were transferred back and forth between the state hospital
- 110 medical transports to various medical providers around the county
- 10,227 inmate were transported to Boulder County courts
- T.A.C. & N.W.S relayed 553 inmates throughout the state and the western half of the United States saving approx. \$109,000 in deputy salary savings and \$11,000 in fuel savings



Office of Emergency Management

Director Michael N. Chard

Our Mission

The mission of the Boulder Office of Emergency Management is to develop, coordinate and lead a comprehensive emergency management program. We seek to enable effective preparation for, efficient response to, and effective recovery from emergencies and disasters, in order to save lives, reduce human suffering, protect resources and develop a more resilient community.



What is Emergency Management?

Emergency Management is the function that plans, coordinates and supports a wide range of activities that help communities to reduce vulnerability to hazards, prepare for and cope with disasters. This work is generally thought of in four phases: mitigation, preparedness, response and recovery. Mitigation consists of those activities designed to prevent or reduce losses from disaster. Preparedness is focused on the development of plans and capabilities for effective disaster response. Response is the immediate reaction to a disaster. Recovery includes activities that help to restore critical community functions and manage reconstruction.

The Boulder Office of Emergency Management has emergency management responsibilities for both the City of Boulder and Boulder County. In addition, Boulder OEM coordinates with state and federal partners, many city and county departments, public safety agencies, municipalities, non-governmental organizations and private businesses throughout Boulder County in order to facilitate coordinated planning and response to emergency situations.

The most effective emergency management program, however, requires even more than that. The best response includes a prepared and responsive public. Your ability to respond appropriately in an emergency situation is critical to our success and your resilience.

2015 was a year of change for the Boulder Office of Emergency Management. Long time Sheriff's Sargent Dan Barber retired in June and served 8 years in emergency management. Amy Danzl assumed the Deputy Director position and Andrew Notbohm and Justin Bukartek were hired as Emergency Management Coordinators to fill 2 open positions.



The first half of the year was getting people hired while preparing for flood and fire season. The back half the year focused on orienting new employees, coordinating planning efforts and preparing for a massive full- scale exercise. The dust has settled in regards to staff and through all the change much was accomplished in 2015.

Training and Exercises

OEM delivered 2 full scale EOC exercises to maintain EOC personnel readiness and confirm new systems developed for EOC operation are working. Exercise dates: April 6, 2015 and October 5, 2015.

Resource Mobilization and Situational Awareness Labs were conducted every month to maintain the readiness of personnel and also to train new members assigned to these EOC functions. The labs are minimal lecture and are practical workshops which meet for 3 hours except for July and December.



North Central Region Wildland Full Scale Exercise October 2017: Boulder, Jefferson and Douglas County are preparing to conduct a full scale exercise testing resource mobilization, command and control transition from a Type 4 to a Type 3 incident management team, check in and staging along with area command. 2015 is the planning phase and education workshops to build plans and SOPs.

WebEOC Training is provided to all City and County employees through scheduled trainings and training requests. OEM will sponsor training in March- April in preparing for flood and wildland season. Each training session is about 1 hour long and can be done at the EOC or at a work site.

Incident Command courses can be taught by OEM Staff and certified through the Emergency Management Institute and the State of Colorado. The course levels that can be taught are ICS 100, 200, 300, 400, 700, 800, 402 (Policy Group ICS, and 191 EOC / ICS Interface. ICS 300 is scheduled for June 2015 and ICS 400 in November 2015.

Planning

Boulder County Hazard Mitigation Plan: The County's plan was suspended due to the 2013 flood and an extension was received to finish the plan. The plan was submitted for approval by March 31, 2015 and came back with recommendations to complete hazard vulnerability assessments for all participating communities. Final submission is scheduled for first quarter 2016.

OEM has been performing LEAN planning facilitations for Parks and Open Space, Boulder Public Works, Boulder County Fire Chiefs, Sheriff's Jail and Emergency Services Teams, flood planning team, State IMT and Resource Mobilization Committee, the Inter-Mountain Alliance and the Boulder Volunteer Organizations Active in Disaster group. LEAN is a special planning process designed to engage participants in creating capabilities and process that achieve their perfect world. Sticky note pads, a whiteboard and energized minds are all that is needed for this planning process to be successful.



Damage Assessment Plan: The damage assessment plan was modified in 2015 and CRISIS TRACK software purchased to perform assessments and collect data using smart phones.

Resiliency planning is the next frontier for Boulder OEM. The City was awarded to be one the Rockefeller Resilient 100 Cities Worldwide and the involvement of OEM with this initiative is just beginning.

Operational Support

In 2015 OEM assumed ownership of the Boulder Incident Management Team. We are excited to be involved in this very important enterprise and working to update SOPs, the team roster, training and exercise cycle and recruitment. 2016 will be a great year!

Hospital and Medical Response Group: OEM attends the monthly meetings of this group and supports preparedness activities, trainings and planning functions. This is an on-going activity.

Everbridge has been a very popular capability this year. Many City and County Departments are using this technology to call out personnel for teams within their organization also for EOC activations.

Severe Weather Monitoring in 2015 was less than 2014 due to burn scar healing and also years of experience in monitoring weather has built confidence on knowing the nuance of weather threats. The EOC activate 18 times for severe weather down from 33 in 2014.

The EOC was not activated in 2015 due to a disaster.



Operations Division

Division Chief Tom Sloan

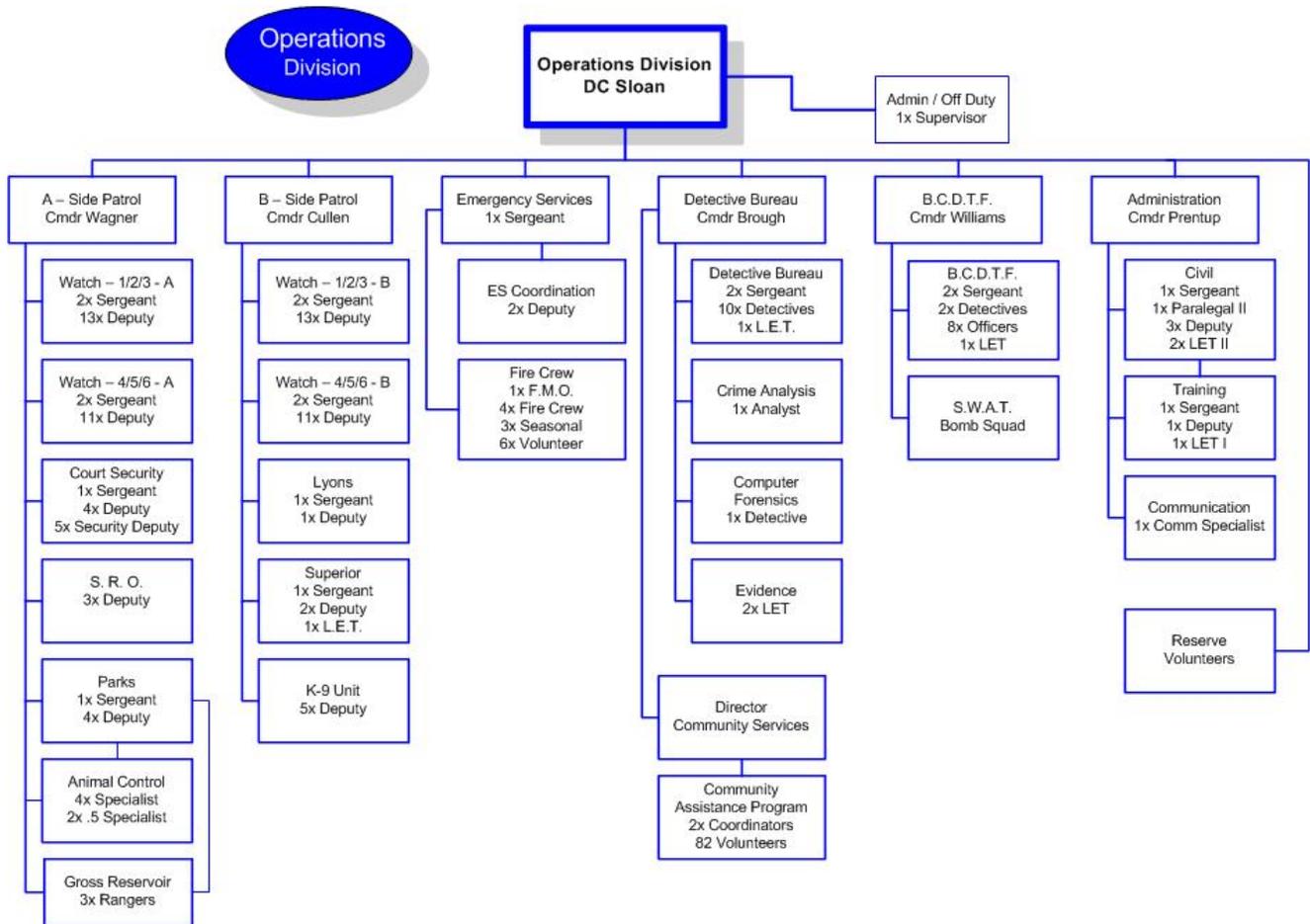
The Operations Division is perhaps the most visible component of the Sheriff's Office as it encompasses the Sections of the organization with which the public is most likely to have contact: Patrol and Detectives. However, reflecting the diversity of the Sheriff's statutory obligations, the Division performs a number of other functions including coordinating emergency search and rescue events, serving civil process and conducting evictions, providing security for the county courthouses, coordinating the response to wild land forest fires and other disasters, providing animal control services, and providing assistance to the community through the Victim Advocacy and Restorative Justice programs. Additionally, the Sheriff's Office provides law enforcement services by contract to the Towns of Superior and Lyons, acting, in effect, as their municipal police department.



Sheriff's deputies have law enforcement authority throughout Boulder County, an area encompassing 742 square miles of some of the most diverse topography, industry, and demographics found anywhere. From the High Plains to the Continental Divide; from rolling wheat fields to snowcapped peaks towering over 13,000 feet; from ghost towns to bustling urban communities; from hard rock mining to high-tech research and development, Boulder County has it all. With a resident population of nearly 319,000 people, the Sheriff's Office has primary law enforcement authority for the County's unincorporated area (i.e. outside municipal city limits) and the Towns of Superior and Lyons. The Sheriff's Office "direct service population" is about 60,000 permanent residents, plus the thousands of people who transit Boulder County for business and pleasure every day.

In 2015, the Operations Division was led by Division Chief Tommy Sloan. He was assisted by Commanders Rick Brough (Detective Section), Steve Cullen (Patrol Section/B-Shift), Mike Wagner (Patrol Section/A-Shift), Heidi Prentup (Civil and Administration), and Scot Williams (Drug Task Force).

The Operations Division employs 136.4 full-time employees (FTE's) of whom 112.4 are sworn, POST-certified deputies. Additionally, nearly 140 volunteers assist in accomplishing the Division's mission.



Boulder County Sheriff Operations Organization Chart

08/2015

Animal Control Section

The Animal Control Section provides citizens with services related to animal control issues (e.g. dogs' at large, barking dog complaints, licensing, etc.) and enforces related county ordinances and state laws. Although not the primary agency responsible for wildlife, on occasion, Animal Control specialists and deputies assist the State Division of Parks and Wildlife, providing support for the DOPW officers or acting in their stead if they are unavailable.



The Section employs four full time Animal Control Specialists and two Specialists who job share. In 2015, the Animal Control Specialist responded to 3597 calls for service. Out of these calls the unit generated 190 reports on animal related issues, issued 26 citations, and 187 warnings for ordinance violations.

Cadet Program

The Sheriff's Explorer Cadet Program, established in 1973, is a career orientation program that offers interested young men and women, ages 16-21, the opportunity to experience the law enforcement profession first hand. Cadets ride along with deputies on patrol, assist Detectives, observe the operations of the Sheriff's Communications center, and have the opportunity to work at the Jail. Through their voluntary participation in the Cadet program, they are able to make an educated decision as to whether or not they wish to pursue the profession as a career. Since 1973, nearly 100 Cadets have gone on to become law enforcement officers, many with the Sheriff's Office (including Sheriff Joe Pelle).

During 2015, the average number of active Cadets in the program was 14-20. They committed an estimated 3485 hours of volunteer time to the Sheriff's Office. Sgt. Brian Lindsey (a program alumnus) served as program Advisor. He was supported by Assistant Advisors Detective Sam Hard, and Sgt. Lori Cox.

Two cadets received the 500-Hour Award in recognition of the significant number of hours they have given to the department. Cadet Captain Austin Jensen and Cadet Lieutenant Garrett Eastman both have donated over 500 hours of their time to the Boulder County Sheriff's Office cadet post. This is quite an achievement given their busy schedules. The Boulder County Cadet Post is fortunate to have members such as Austin and Garrett, and readily recognizes their dedication to the post.

Cadets support many community events such as The Polar Plunge, Intercambio Fiesta, Christmas Crusade for Children, as well as many parades and recreation related events.



Recently, the cadets attended the 18th Annual Chandler Tactical Competition in Chandler, Arizona. While there, the cadets conducted themselves with exemplary professionalism, determination and enthusiasm.

The Cadets placed:

- ❖ First Place in the Tactical Relay Race
- ❖ First Place in Crisis Negotiations
- ❖ First Place in the Men's Pistol Shoot
- ❖ Second Place in the 5-Man Hostage Rescue
- ❖ Fifth Place in Vertical Assault
- ❖ Fifth Place in Waterborne Operations

Canine Unit

The Sheriff's Office Canine Unit is the second oldest continuously operated canine program in the State of Colorado. It is comprised of six teams (a Sheriff's Deputy Handler and their dog). Five of the teams are trained to detect illegal drugs and one is trained to detect explosives. Four of the teams are trained in patrol functions that include tracking suspects, searching buildings and open areas, apprehending suspects, locating potential evidentiary items, and protecting their partner officer. The fifth team is assigned exclusively to the jail as a contraband detection team. The sixth team, bloodhound and handler, is used to track suspects, locate human remains as well as endangered persons (missing or lost adults/children, etc.).

The unit is comprised of two German Shepherds, one Belgian Malinois, one Dutch Shepherd, one Lab and one Bloodhound. The dogs are cared for by their handler and live at home with them. It has been the mission of our canine unit over the past 10 years to obtain likely canine candidates either from donations of the animal or purchasing the dog at "puppy" prices then training them in house when feasible. This effort on the part of our agency has saved the taxpayers of our county thousands of dollars. Once fully trained, a police service dog is worth in excess of \$12,000. Typically, a canine will be active up to six years depending on the age they started working. Once it has been determined the dog is no longer able to fulfill its duty assignment, it may, upon request, be donated to the handler who will then incur all expenses related to its care.

The Sheriff's Office' canine teams are utilized by the Sheriff's Office and other law enforcement agencies throughout the county and surrounding metro area. In 2015 there were 262 canine uses for the BCSO teams. Canine teams are subject to call-out 24/7 and are assigned specially designed and equipped vehicles that enable them to safely and rapidly respond to any request for assistance with all duty gear necessary for the mission at hand.

Statistically in 2015 the canine unit felt the impact of the loss of one canine in 2014 and the subsequent search for a replacement and its training as well as training a new team, Woodard and Kingston to replace a retiring team of Rosebrough / Ned.

Canine Ned retired from service in 2015 after many years of faithful service under the care of three different handlers during his career.

Something new put into action 2015 was the development and implementation of a jail contraband detection canine team. They have been instrumental in attempting to control the introduction of contraband into the jail environment with great success. This team was trained in house by Deputy Kelly Boden with the dog being adopted from the Longmont Humane Shelter. The team is comprised of Deputy Jason Ryan and canine Buster, a 3 year old lab mix. This team's expertise is not only the ability to detect illegal drugs but other items that are considered as contraband in a confinement facility environment. Busters ability is only limited to the items he is being trained to detect.

In 2015 there were 386 documented training sessions totaling 891.5 training hours for the BCSO canine teams.

Citizen's Academy

The Sheriff's Office Citizens' Law Enforcement Academy is a 22 week course providing an overview of various law enforcement, criminal justice and corrections topics. This year 26 citizens graduated from the class. The program explains the different aspects of Sheriff's Office functions such as patrol, emergency services, detectives, dispatch, corrections and other aspects using classroom discussions and hands-on demonstrations.

The Citizens' Academy offers community members insight into how Sheriff's Deputies perform their duties and how the Sheriff's Office and other agencies, such as the courts, serves the community and has been an effective tool in garnering public support.

The Citizens' Academy is not an accredited law enforcement certification program but is designed to provide citizen's insight about the internal workings of the Sheriff's Office and law enforcement in general.

The Citizens' Academy has sparked the interested of many attending who have later joined the Sheriff's Office as Volunteers or Reserve Deputies. Attendance at our academy has also resulted in careers in law enforcement for some.

A few of this year's academy attendees' comments:

"This program has been an eye opening and rewarding experience"

"Boulder County seems to have a very competent and passionate group of officers and personnel"

"I thoroughly enjoyed all of the presentations, the presenters were awesome"

"The speakers were all enthusiastic about their topics and areas"

Civil Section

The Colorado Revised Statutes (C.R.S.) requires that the Sheriff of each Colorado County serve the civil process of the Courts within their jurisdiction. They are also required to accept and serve civil process from all other Colorado counties, each of the states of the union, and the federal government. Civil process includes all types of papers resulting from civil litigation. The more common processes handled by the Civil section are summons and complaints, subpoenas,

court orders, writs of execution, writs of garnishment, and writs of restitutions (commonly known as evictions)

The Sheriff's Office' Civil Section is staffed by three full time deputies, a paralegal, and two law enforcement lead technicians (L.E.T.'s), acting under the supervision of Sgt. Bill Manes. Due to the volume of civil papers received, the other uniformed deputies of the Patrol Section periodically supplement the efforts of the deputies assigned to the Civil Section, particularly for after hour and emergency events (eg. the service of domestic protection orders or court-ordered mental holds). Of the 3112 papers received in 2015, deputies successfully served 2426 (79%). Only 21% of the papers received were returned not served, due to the party moving, avoidance, or our attempts were unsuccessful and the papers expired. The Civil Fees collected for these services totaled over \$130,000 which was deposited into the General Fund.

Community Assistance Programs

Boulder County Sheriff's Office's Community Assistance Program is a partnership of Victim Assistance and Restorative Justice Volunteers seeking to promote a stronger community by reducing trauma, fostering understanding and providing support, resources and opportunities to the victims, offenders and community of Boulder County. Advocates focus on the well-being of our communities. Through their work, people whose lives are affected by crime and trauma report that advocacy has made a positive difference during difficult times. Here are examples of how volunteers assisted in 2015.

On-Scene Victim Assistance Team

37 volunteer victim advocates responded on-scene at a crime and/or sudden trauma at the request of law enforcement to do crisis intervention services and support with referrals throughout Boulder County. **1,992** hours were devoted to **912** citizens, children and adults, of Boulder County.

Outreach Victim Assistance Program

In 2015, a team of **18** volunteer victim advocates assisted **545** victims in **279** cases devoting 549 hours. The Boulder County Sheriff's Office and the Cities of Lafayette and Louisville Police Departments were served. By phone, mail and email, advocates contacted victims who did not receive on-scene victim assistance. They offered crisis intervention, emotional support, information on victim rights and victim compensation, safety planning and made referrals to a wide variety of victim and human service organizations in Boulder County. In addition, advocates helped victims navigate the criminal justice system making their involvement less confusing and complicated.

Case Examples

Burglary

A Boulder County Sheriff's Office sergeant requested that an advocate contact an elderly, at-risk couple. Their home was burglarized by a man hired to do work on their rural property. The advocate worked with the couple to help resolve their strong feelings of being betrayed by someone they trusted. The advocate assisted the couple

in developing a plan for them to feel physically safer which included encouraging them to change the code on their garage door opener and rekeying the doors to their home.

Assault

A volunteer was assigned to advocate for a man who was assaulted by one of his neighbors. The advocate stayed in contact with the victim for the duration of the case. The advocate provided emotional support and updates as the case moved through the criminal justice system including working as a liaison between the victim, deputy and District Attorney's Office.

Sex Assault

A detective asked that a victim advocate contact the mother of a teenager who was sexually assaulted. The advocate connected them with relevant resources and was a sounding board for their fears and concerns. The advocate was a calming and supportive presence in addition to providing details about their rights in accordance to the Colorado Constitution.

Restorative Justice

1,394 hours devoted by volunteers in 2015.

32 Restorative Justice Cases referred to the program.

29 Completed successfully (2 cases had multiple offenders in which two of the cases successfully completed however the third did not in each case.)

1 Under contract going into 2016

1 Unsuccessful

Victims contacted - **45**

Victims participated: **34**

Victims declined: **5**

Victim Surrogates: **5**

Victim Advocates: **1**

Offenders - **60**

Support for offenders: **60**

Community members: **20**

Deputies/Officers: **32**

Facilitators: **48**

320 Total RJ Conference Participants in 2015.

Comments from RJ Participants:

“Joe and I appreciate you being instrumental in our Restorative Justice process. The experience was exceptional and we feel the best option for helping our child through poor choice situations. Tina and Sarah did an excellent job! I really enjoyed talking to you on the phone.”

“Everyone involved was fair and respectful. The facilitators did a great job.”

“I think this case was handled well, and I had a good learning experience.”

“Wish it was available many years ago – it’s a great program – please keep it around!”

“I think this was very well done. I also think this is a wonderful program and I’m very glad it is available.”

“I think this case was handled in a way that made me feel safe and to acknowledge my actions and to show remorse for my actions.”

8 Mediation cases referred in 2015.

Cases mediated: **0**

Mediators: **0**

Participants: **0**

Court Security

The Sheriff’s Office is responsible for the security of the Boulder Criminal Justice Center and the Longmont Court Annex. A Court Security Unit comprised of a Sergeant, four deputies, and four Security Deputies is detailed to meet this obligation.

The Court Security team annually screens nearly 400,000 visitors at the two facilities for weapons, contraband, or other dangerous articles. Each year, they arrest nearly 300 people at the direction of the judges or for violations of the law they detect in the buildings (e.g. possession of illegal drugs, weapons violations, etc.).



Detectives

The Sheriff's Office Detective Section is charged with the investigation of all the felony crimes reported to the Sheriff, domestic and family-crime events, and, in conjunction with the County Coroner's Office, all accidental or suspicious deaths. Most misdemeanor crimes are assigned to patrol deputies for investigation.

The Section is comprised of ten Detectives, two Detective Sergeants, a Crime Analyst, a Computer Forensic Analyst, and two Property and Evidence Technicians, acting under the supervision of Commander Rick Brough.

Detectives were assigned 1114 cases for follow-up investigation in 2015, and resolved 1043 cases, with an overall clearance rate of 66%. Investigators were working 193 open cases on a monthly average.

Significant events in 2015 included:

1970's Betty Lee Jones Homicide – With the technological advances in DNA additional items from this case were submitted for DNA testing. DNA was found on the items submitted and a DNA profile was developed. DNA from possible suspects was submitted for comparison but we didn't receive any matches. One of the possible suspects was Jones' ex-boyfriend who was a Denver Police Department Officer and was one of the last people to see her alive. Since we didn't have a DNA sample from him a court order was submitted and granted to exhume his body for the collection of DNA. A DNA profile was developed and compared to the DNA found with our victim. The sample didn't match, so this continues to be an open on-going investigation.

Telephone Scam Investigation - Detectives investigated a phone scam that involved an 82 year old Boulder County man. Information gained through court ordered search warrants identified a suspect in Tampa, Florida. Detectives obtained an arrest warrant for Junior Robinson for theft (\$9500) from an at-risk adult and Tampa PD arrested him on the arrest warrant. The defendant pled guilty to a class three felony theft from an At-Risk Elder.

Attempted Homicide Investigation – A 12 year old tried to poison her mother by putting bleach in her water and smoothie drink. The mother reported the incident to medical personnel that were treating her. The twelve year old was arrested.

Theft/Burglary at the Superior Ice rink - Patrol deputies received a report of a person acting suspicious at the Superior Ice Rink. Deputies determined the person was stealing cell phones from the bags of some of the people attending hockey practice. Deputies traced one of the stolen cell phones to an address in Denver. Detectives completed a search of the apartment and suspect vehicle. In the vehicle detectives located several laptops, tablets, and cell phones that were still in their original packaging. It was determined they were stolen from the Office Max in Superior. The suspect was arrested for the thefts and burglary.

First degree Assault Investigation – Two construction workers got into an argument at their building site and one of the construction workers, Larry Don Smith stabbed the other one in the left lower chest. The victim survived his wounds and Smith was arrested for First Degree Assault.

Sunshine Canyon Robbery – A Sunshine Canyon resident was confronted by two males and pistol whipped in his residence. The two suspects took marijuana from the residence after firing off one round from the gun into the couch. The two suspects were identified as Jason Mesaros and Garrett Mendez. Mesaros was involved in two pursuits with the last one ending in his death as he was shot by officers at the conclusion of the pursuit. Garrett Mendez and Donna Gritzko were arrested on additional charges stemming from this incident.

First Degree Murder Boulder Canyon – Initially, this was reported as a traffic accident in which the victim was ejected from the car at mm 30 in Boulder Canyon. Due to statements made by the suspect, Kelley Wiggins prior to the accident, he was charged with First Degree Murder. Initially, Colorado State Patrol handled this as an accident until Wiggins' statements became known. Wiggins made statements that he was going to crash the car on purpose just prior to the accident. Detectives assisted CSP with the investigation, which included interviewing the other witnesses to the accident.

Missing Person Investigation - Rex Douglas was a pastor in Lyon's who disappeared while on a trip to St. Louis in January 1984. This year detectives learned that a body was found in a pump house about 50 miles northeast of St. Louis in June 1984. Further investigation determined that the physical characteristics of the body as well as the clothing on the body were very similar to Douglas. Working closely with the local jurisdiction the body was exhumed and DNA samples were obtained. We are currently waiting for the results of the DNA to determine if it is a match with Rex Douglas.

Computer Forensics Lab

The Boulder County Computer Forensics Lab (BCCFL) provides digital forensics services to agencies within Boulder County, including the Boulder County Sheriff's Office, Longmont Police Department, Lafayette Police Department, Louisville Police Department, Erie Police Department, CU Police Department and the Nederland Police Department, as well as state and federal law enforcement agencies outside of Boulder County. The BCCFL has provided support in all manner of cases, including homicides, attempted homicides, officer involved shootings, sexual assaults, child pornography, and any other crimes involving digital evidence. The lab is currently staffed with two Longmont Police Department Detective's/Analysts, one Boulder County Sheriff's Office Detective/Analyst, one Boulder Police Department Detective/Analyst, and one 20th Judicial District Attorney's Office Investigator/Analyst.

Property and Evidence

Property and Evidence technicians maintain inventory control of an estimated 90,000 items of evidence, recovered stolen property, confiscated narcotics and drug funds, and weapons seized and held in protective custody, that have accumulated over the last 50+ years.

In addition to maintaining the inventory of items placed into Evidence, the Sheriff's Office's two full-time Property and Evidence Technicians perform a myriad of other tasks, including downloading digital evidence, creating photographic line-ups for deputies, transporting evidence to and from the Colorado Bureau of Investigation for analysis, and assisting with the collection of evidence at crime scenes.

Drug Task Force

The Boulder County Drug Task Force is a multi-jurisdictional law enforcement agency whose primary focus is to investigate violations of state and federal drug law. Currently, the BCDTF is comprised of eight detectives, two sergeants, a Task Force Commander, and an administrative assistant, drawn from the Sheriff's Office, Boulder Police Department, Lafayette Police Department, Erie Police Department, and the University of Colorado Police Department. The unit operates under the authority of the Sheriff. Detectives are assigned to the Task Force for two to five years before returning to their home agency.

In 2015 the Boulder County Drug Task Force initiated 316 cases (75 cases and 241 intelligence reports), arrested 36 individuals, and seized over 11 kilograms (roughly 24 pounds) of illicit drugs and confiscated 2 vehicles and \$182,166.00 in currency. The unit received \$57,657.35 in asset forfeiture funds (\$54,034.51 from the Federal Government and \$3,622.84 from the State of Colorado).

Explosive Ordinance Disposal (EOD)

The Boulder County Hazardous Device Response Team, more commonly referred to as "The Bomb Squad" is used to resolve situations that involve actual or suspected explosives and explosive compounds. Some of the events handled by the Bomb Squad are suspicious packages, Improvised Explosive Devices (I.E.D.'s), and the safe disposal of illegal or confiscated fireworks and ammunition. The Bomb Squad also provides support to the Sheriff's Office's and Longmont Police Department's SWAT teams for "breaching" (explosive entries) and use of the Remotec F6A robot for surveillance and unmanned entries.

The current Bomb Squad is a nationally accredited multi-agency unit, comprised of six certified Hazardous Devices Technicians from the Boulder County Sheriff's Office, Longmont Police Department, and Longmont Fire Department. The six technicians have completed the six week FBI Hazardous Devices Technician Course, in Huntsville, Alabama.



In 2015, the Bomb Squad responded to 28 calls for service, which included actual IED's or explosive compounds and assists for the SWAT teams. Additionally, the Bomb Squad conducted twenty public presentations at local business and schools and conducted training for several fire departments within the community.

Emergency Services Section

The Emergency Services Section functions to meet the statutory responsibilities of the Sheriff in conducting search and rescue efforts, coordinating wildland fire suppression and mitigation efforts, and investigating hazardous materials incidents and structure fires. Additionally, the members of the Section act as a liaison to the other emergency service providers in Boulder County. The group is comprised of an emergency services supervisor, Sgt. Dave Booton, two emergency services coordinators, a fire management officer, two fire operations specialists, a senior firefighter, a firefighter 1 and a crew of approximately 20 hourly and volunteer fire mitigation team members.

Patrol Section

The Patrol Section of the Sheriff's Office performs the traditional patrol duties most citizens equate with police work: uniformed officers making traffic contacts, assisting motorists, responding to calls for service, investigating crimes, making arrests, and keeping the peace. Deputies also respond to structure fires, wild land fires, medical calls, and search and rescue incidents.

Commanders Steve Cullen and Mike Wagner supervise the section, which includes 13 sergeants and 61 deputies. The deputies are subdivided into several teams, which provide 24-hour a day, seven-day-a-week coverage to the roughly 650 square miles of unincorporated area (the areas outside of incorporated cities) within the 742 square miles of the county. The county is divided into seven districts, and teams of deputies are assigned to each district.

Given the amount of terrain they have to cover, deputies are trained to handle most events on their own and are expected to function largely independently. They are given additional training in the processing and preservation of crime scenes, though in some circumstances a detective may be called upon to respond to provide additional expertise. Additionally, most misdemeanor crimes are assigned to patrol deputies for follow-up, thereby freeing our detectives to work on felony case investigations.



While deputies have law enforcement authority within the municipalities, their efforts are generally directed to the unincorporated areas, with the exception of the towns of Lyons and Superior, which contract with the Sheriff for public safety services.

The Patrol Section staffing is adjusted for peak call loads and special assignments (eg. DUI and traffic enforcement) and events (e.g. holiday weekends), with traditionally busier times of the day having additional deputies scheduled on duty. In general, however, there are at least seven patrol deputies and a supervisor on duty at any given time. Additionally, three deputies serve as School Resource Officers and work specifically in area high schools, while three deputies and a sergeant are detailed to patrol County Parks and Open Space properties.

Mountain Deputy Program

Approximately one-half of Boulder County's 742 square miles is mountainous terrain. The County's western border is the Continental Divide, and Longs Peak, a soaring "fourteener", marks the extreme northwest corner of the County. Approximately one-third of Rocky Mountain National Park lies within Boulder County. While Boulder County is one of the smaller counties in Colorado in terms of total square miles, it is the 6th most populous. The County's diverse topography and relatively high population density presents unique challenges for the Sheriff's Office

To answer those challenges, the Sheriff's Office supports a "Mountain Deputy Program." Ten deputies are assigned to the program, and while they have the same duties as their peers, they are provided special vehicles, equipment, and training to address the unique circumstances and situations that they encounter.

Community involvement is especially important in the mountains, and the mountain deputies are encouraged to develop strong relationships with citizens throughout their district. Deputies routinely call upon their network of local resources to better serve the mountain community. Facilitating community outreach, the mountain deputies have access to two local substations, one at the Allenspark fire station and the other at the Nederland Police Department.



In addition to the training required of all deputies, the personnel assigned to the Mountain Deputy program receive specialized training in fire management, avalanche awareness, search and rescue, and ATV and snowmobile operations. Search and rescue operations are a routine part of their duties.

Another unique aspect of this program is the strong network of agencies that work together to meet the public safety needs of the mountain community. Deputies develop and maintain

working relationships with the US Forest Service, Colorado Department of Parks and Wildlife, local law enforcement agencies, and a dozen different fire protection districts.

Parks and Open Space

In 2015 the Sheriff's Office continued their cooperative, inter-departmental partnership with the Parks and Open Space resource protection team. Comprised of a sergeant, and four deputies, this unit's focus is on protecting the County's expansive parks and open space assets while ensuring the safety of the public who used them. This unit also works closely with the Parks and Open Space Department on managing prescribed burns on Open Space property, managing search and rescue operations, and interacting with the public during community education programs. Deputies maintained a strong patrol presence in the parks and open space area this year, responding to 314 calls for service, and issuing 44 summonses for ordinance violations.

School Resource Officers

The program's current personnel consist of three full-time deputies assigned as School Resource Officers (SROs). Two of these deputies are assigned Lyons Middle/Senior High School and Niwot High School respectively, and work out of an on-site campus office. The third SRO is assigned to the Arapahoe Ridge High School campus, and in addition to working out of this facility, has the added responsibility of serving as part-time SRO at the Nederland Middle/Senior High School. The vast majority of the deputies' time is spent at their respective campuses; however their varied responsibilities and duties require that they occasionally attend to the needs of other area schools.

SROs have varying responsibilities. A primary obligation is to investigate crimes and other

incidents that occur on their campus. The most common crimes include thefts, criminal mischief (destruction of property), alcohol and drug offenses, and assaults. SROs also routinely teach assorted classes at their schools and brainstorm with school administration about school security issues.

Our School Resource Officers, Deputy Brit fell, Keith Powell and Jeanette Cunning are very active with day to day school duties and are heavily involved with the Colorado Association of School Resource Officers (CASRO). All three attend meetings on a regular basis and assist in putting together the annual SRO conference for the state of Colorado. Along with the CASRO responsibilities, all three actively spearhead the Northeastern Colorado SRO meetings. This generates a great deal of networking with other SRO's across the Northern Front Range. The meetings are held bi-monthly and bring in anywhere from 15-25 SROs' from neighboring schools. Along with the networking that takes place, each meeting has a specific training topic that relates to SRO duties such as new laws, building relationships with school staff and students and mental health issues, just to name a few.

Sheriff's Reserve Unit

The Sheriff's Office makes extensive use of volunteers throughout the organization, but no volunteer program has a longer heritage than the Sheriff's Reserve. Established as the "Sheriff's Posse" in 1958 (the successor to "special deputies" appointed periodically by the Sheriff in the '30's and '40's), the Sheriff's Reserves continue the tradition of providing trained volunteers to the Sheriff's Office for emergencies and special events. During 2015 there were 8 sworn Reserve deputies, 5 in the Operations Division and 3 in the Jail. The Reserve deputies assisted by serving civil process, acting as a cover officer, providing scene security, assisting in the hiring process, running or citizen's academy, courtroom security, and working within the jail facility to mention a few of their tasks.

In addition, we have 24 non-sworn volunteers, including 2 chaplains, 5 SWAT audio/visual team members and 9 general purpose volunteers. The volunteers devote time to projects such as warrant validation, data entry, historical archiving, and case research.

Special Weapons and Tactic (SWAT) Team

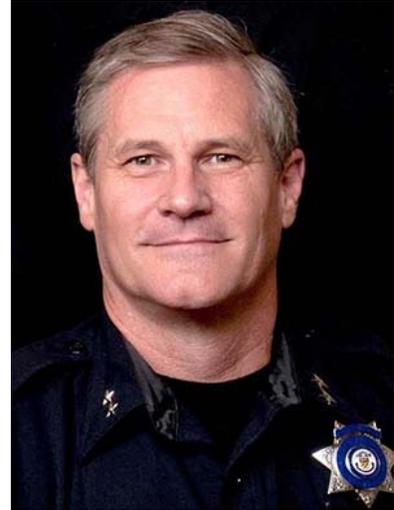
The SWAT (Special Weapons and Tactics) Team is used to resolve situations that require special tactics and weaponry not normally available to uniformed patrol deputies. Incidents handled by the team include barricaded gunmen, hostage situations, high-risk arrest and search warrants, dignitary protection, and major civil disturbances. The 37-member team, operating under the supervision of Commander Scot Williams, is a multi-agency resource with personnel from the Sheriff's Office, Lafayette Police Department, Louisville Police Department, and Erie Police Department serving on it, and is available for deployment throughout the County. The team includes a tactical unit, medics, negotiators, video specialists, and communications specialists. The team is not a full-time team and participation is a collateral duty to members' primary function as officers, deputies, detectives, and supervisors

In 2014, the team responded to 17 call-outs for incidents which involved barricaded or armed suspects, the execution of high risk arrest and search warrants.

Support Services

Division Chief Robert Sullenberger

The Boulder County Sheriff's Office Support Services Division consists of four separate and distinct sections; Communications, Computer Support, Radio Services and Records. Each of these units is designed to interactively and seamlessly work with each other to provide all the necessary support that insures that the Operations and Jail Divisions work to their peak efficiency.



During 2015, the Boulder County Communications Section (Dispatch) continued to fine tune our GIS based Computer Aided Dispatch (CAD) system. Dispatch, staffed with 24 dispatchers, 4 supervisors under the guidance of a Director, is responsible for 9-1-1 emergency and non-emergency calls from all unincorporated areas of Boulder County as well as the towns of Superior, Lyons, Erie, Lafayette, Nederland and Louisville. In 2015, dispatched handled 162,578 phone calls of which 34,020 were 9-1-1 emergency calls. Boulder County Communications is responsible for dispatch services for 5 law enforcement agencies and 23 fire protection districts as well as liaising with Boulder County Open Space, Colorado State Parks and Wildlife, US Forest Service on a routine basis.

The Records Section manages all internal and public criminal justice records for the Boulder County Sheriff's Office. They also handle all external records requests coming into the Office from other law enforcement agencies, state and federal agencies and the public. In addition, the Records Section is responsible for maintaining all documentation for individuals who are booked into the Boulder County Jail. The unit is staffed by a Records Manager, Records Supervisor, eight Law Enforcement Technicians and one Records Intern.

The Radio Support Section is responsible for the 2-way public safety communications network that so vital for our first responders guaranteeing 99% coverage throughout the County.

In 2015 the Radio Support Section

- Prepared 182 portable radios and 98 mobile radios
- 10 new radio consoles installed in the dispatch center
- Coordinated training on the use of the radio counsels and the radio patching software
- Installed a new receiver site at Flatiron Community Church in Lafayette
- Installed a crossband repeater at Lee Hill
- Installed a satellite emergency phone at Brainard Lake
- Installed a new security repeater at CJC

- Completed county-wide radio re-programming with new frequency names
- Deployed 65 I-phones to Operations Division Deputies
- Re-programmed LEU, Hygiene, FRRD, Coal Creek fire portables an mobiles.

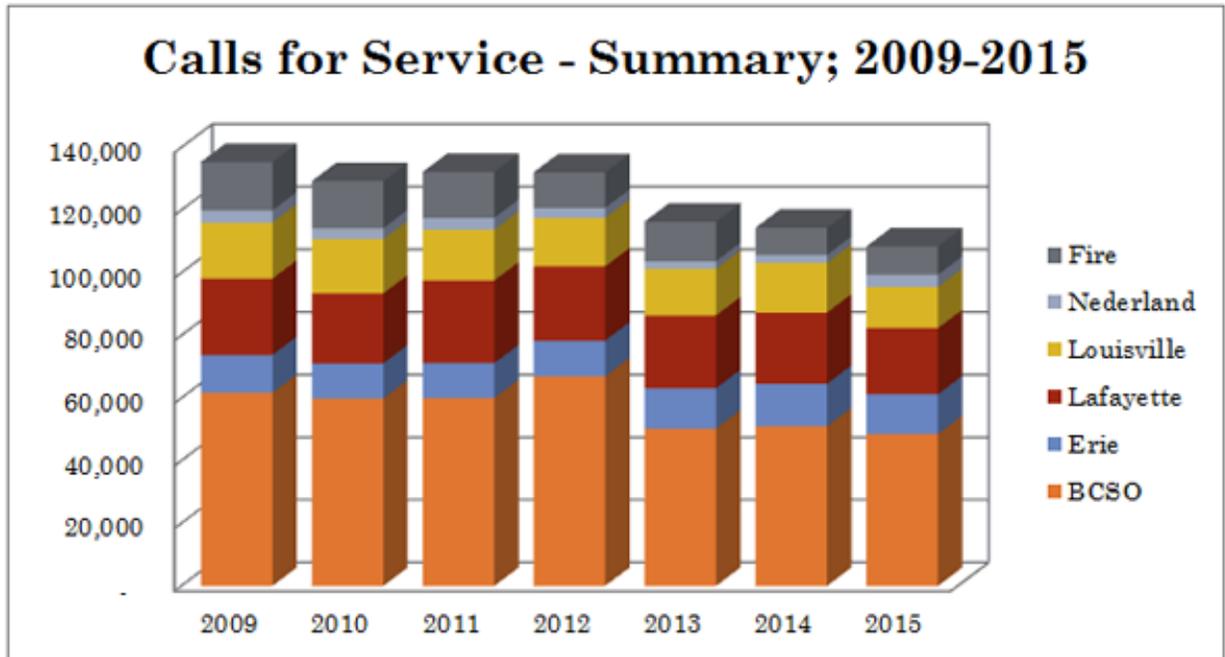
The Sheriff’s Computer Support (SCS) team, comprised of a manager and three computer support technicians, handles all the computer software and hardware needs of the Sheriff’s Office. Having in excess of 400 desktops, laptops and mobile data computers, the SCS are responsible for maintaining and updating the latest operating systems, needed software and network connectivity. This vital service, in today’s tech savvy world, is absolutely critical.

In 2015 the Sheriff’s Computer Support team accomplished

- Launched new Lumen Application which ultimately replaced CopLink
- Remaining iPhone roll-out (approximately 30-40 department phones)
- Migration of Boulder Office of Emergency Management site from Joomla to WordPress and Azure
- Migration of internal SharePoint site from 2007 to 2010
- Upgrade of IE11 and Java 7.51 to over 400 Sheriff Machines
- Began reporting NIBRS to Colorado Bureau of Investigations
- Worked with County I.T. to replace over 70 PCs throughout the Sheriff’s Office

Calls for Service since 2009

	2009	2010	2011	2012	2013	2014	2015
BCSO	61,700	59,876	59,986	66,935	50,304	50,967	48,538
Erie	12,069	11,221	11,153	11,405	12,857	13,576	12,673
Lafayette	24,381	22,324	26,433	23,713	23,244	22,772	21,119
Louisville	17,889	17,272	16,166	15,431	14,835	15,811	13,160
Nederland	3,878	3,557	3,813	3,271	2,476	2,572	3,894
Fire	15,499	15,059	14,666	11,353	12,638	8,693	9,033
TOTAL	135,416	129,309	132,217	132,108	116,354	114,391	108,417



Records Statistics

Records Requests

DA Requests	2,631
Public Requests	1,417
PO Violation Contacts	12
Total Requests	4,060

Fingerprinting

In County	2,969
Out of County	346
Total Numbered Fingerprinted	3315

CCW

CCW Fingerprints/Photos	921
CCW Renewals	518
Total CCW Permits	1,439

Visitors to HQ

Signed in to visitor's log	1,414
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Licenses/Permits

Alarm Warning Entries	270
Liquor Licenses	52
Explosive Permits	3

Records Processes

Case Activity Entries into Tiburon	9,988
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Summonses Entered

Records	4,410
Superior	1,460
Total Summons Entered	5,870

Case Reports

Original/Base Reports	3,459
Supplemental	2,175
Total	5,634

DUI's & Traffic

Original/Base Reports	418
Supplemental	284
Total	702

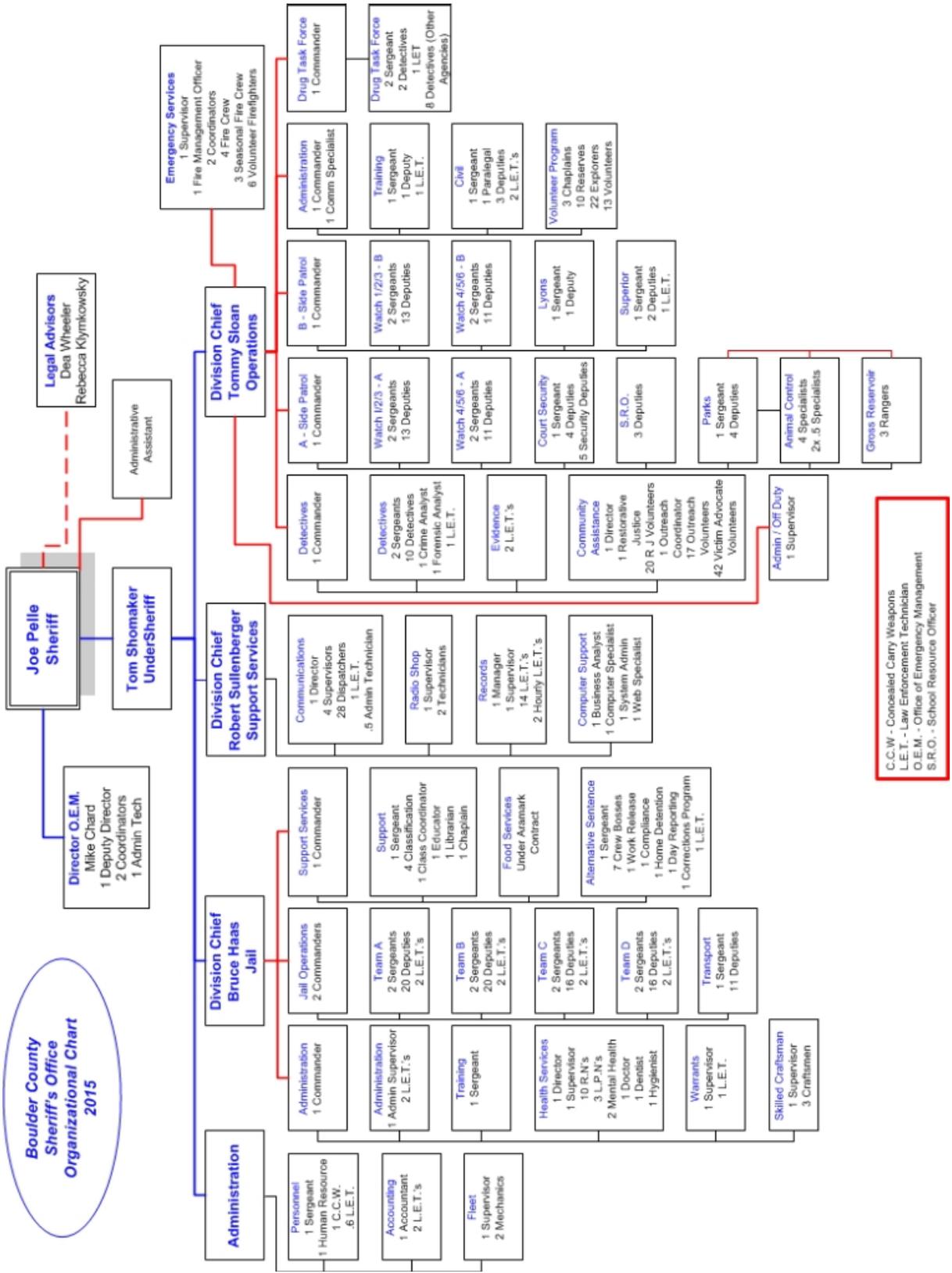
Animal Control

Reports/ Supplemental	564
Warnings	250
Total	814

End of year counts: 2015

Sealed Adults:	336
Expunged Juveniles:	60
Petitions Denied:	2
Petitions Received/No Orders yet:	45
Appealed:	0
Total	443

Organizational Chart



C.C.W. - Concealed Carry Weapons
 L.E.T. - Law Enforcement Technician
 O.E.M. - Office of Emergency Management
 S.R.O. - School Resource Officer